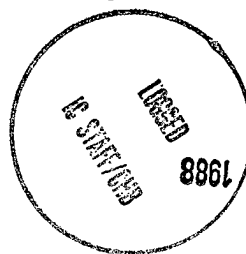
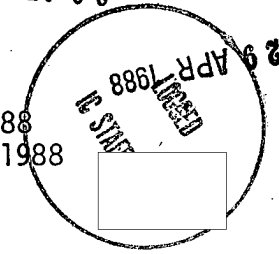


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CMTE 11-SR

ICS 4238-88
28 April 1988



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MEMORANDUM FOR:
Requirements and Evaluation Office

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FROM:
Director, Planning and Policy Office

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SUBJECT: DCI Guidance for Intelligence Requirements and Evaluation

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1. This memorandum contains information on the National Foreign Intelligence Strategy (NFIS) and the DCI's Annual Report to the Congress. It is intended to supplement and clarify material in Section III of the draft requirements and evaluation guidance that you have circulated.

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2. The text covering the Annual Report (page III-3 of the draft) is an accurate description of recent editions of the Report. The Annual Report, however, does not attempt to be a comprehensive review of the year; it is selective and anecdotal in its approach and is thus not well suited to a performance evaluation role. Moreover, the structure of the Report is not rigidly defined. The DCI is obligated only to submit a report on intelligence activities; he need not use the current approach. Since the publication of the NFIS, a conscious effort has been made to reflect its themes and concerns in the Annual Report. No attempt has been made, however, to effect a finely detailed correspondence between the two documents. Similarly, it would be difficult, given the sweeping nature of the Annual Report, to construct a strong linkage between it and the proposed NSOs and NPA's. The draft text in the proposed guidance would have the effect of limiting the DCI's flexibility to mold the Annual Report as he desired; the text clearly implies a sharper focus for the Report than has been the case.

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3. The description of the NFIS in the draft guidance (page III-4) actually applies to the 1987 Strategy Update, which was a document used to elaborate goals and objectives implied in the basic Strategy. That basic

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SUBJECT: DCI Guidance for Intelligence Requirements and Evaluation [REDACTED]

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Strategy is a far more general and broad ranging document, written at a level that is more removed from programmatic issues than is the Update. Moreover, the Strategy is not published in the fourth quarter of each year. Rather, it is intended to be published only every three to five years (and sooner only if significant circumstances dictate). The vehicle we have used to sound NFIS themes on an annual basis is Volume One of the CBJB, which echoes NFIS concerns to keep them before the Community without imposing the staffing costs that a yearly update would entail (an update that would very likely yield no significant new judgments, given the broad perspective of the Strategy). [REDACTED]

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4. I would be happy to discuss any of these issues with you, should you find that you have further questions. [REDACTED]

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SUBJECT: DCI Guidance for Intelligence Requirements and Evaluation



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